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# Navigating the Evolving Landscape of EPA Methane Emissions Reporting

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# ADVANCING METHANE EMISSION REDUCTIONS FROM THE OIL AND GAS SECTOR

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**GTI Veritas Webinar** 



### **Outline**

- Background
- Update on the Methane Emissions Reduction Program Financial and Technical Assistance
- Summary of EPA regulatory activity







### Background



### **Methane Emissions in the United States**

- U.S. EPA annually compiles data on greenhouse gas emissions from different economic sectors
- In 2022, petroleum and natural gas systems accounted for over 30% of total U.S. methane emissions.

#### 2022 U.S. Methane Emissions, By Source

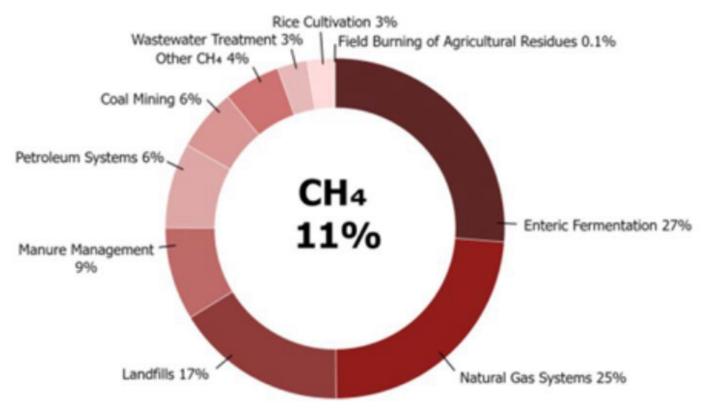
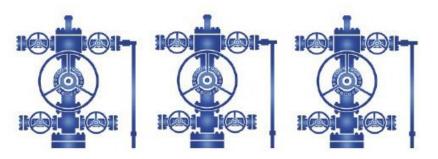


Figure 3: 2022 U.S. Sources of Methane (CH<sub>4</sub>) Emissions, excluding CH<sub>4</sub> emissions from LULUCF sector from flooded lands, forest, and grassland fires.



### **EPA Programs**

- The Inflation Reduction Act of 2022 (IRA) directed EPA to implement a suite of actions to swiftly reduce methane emissions under the Methane Emissions Reductions Program (MERP).
- EPA is working to implement the three-part framework of MERP:
  - EPA is partnering with DOE to provide financial and technical assistance.
  - EPA proposed revisions to Subpart W of the Greenhouse Gas Reporting Program
  - EPA proposed regulation to implement the Waste Emissions Charge.
- MERP builds upon the New Source Performance Standards and Emissions Guidelines (NSPS/EG), which were published on March 8, 2024.





### **Expected Impact of EPA's Oil and Gas Methane Actions**

# Together, this complementary suite of actions will...

- Advance the adoption of clean, cost-effective technologies
- Reduce wasteful practices
- Advance our nation's efforts to tackle the climate crisis





# And yield significant economic and environmental benefits:

- Cut dangerous air pollution and improve the health and welfare of communities across the nation
- Deliver savings from recovering wasted natural gas and provide long-lasting benefits to consumers
- Improve the competitiveness of the U.S. oil and gas sector in global energy markets and help position the U.S. as the most efficient producer of oil and natural gas in the world



# MERP Financial and Technical Assistance



### Financial and Technical Assistance

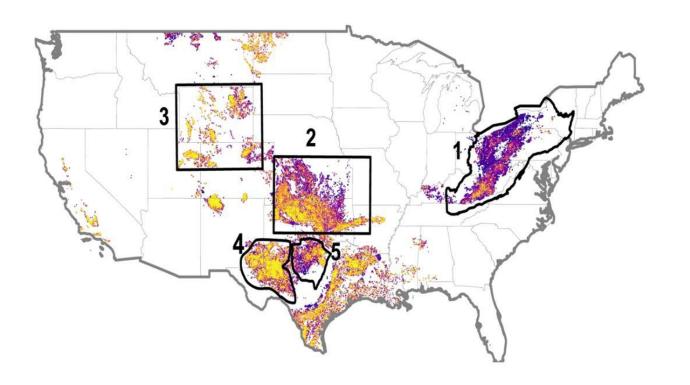
- EPA, DOE, and DOE's National Energy Technology Laboratory (NETL) are partnering to provide:
  - More than \$1 billion in financial assistance for methane monitoring and to reduce methane emissions from the oil and gas sector.
  - Technical assistance to help states, industry, and other partners implement costeffective solutions to monitor and reduce methane emissions.
- EPA and DOE are collaborating to leverage shared commitment and joint expertise in advancing methane monitoring and reduction technologies.
- This combination of technical and financial assistance will help reduce inefficiencies of U.S. oil and gas operations, create new jobs in energy communities, and realize nearterm emission reductions.
- EPA will also be providing technical assistance to help industry understand the new regulatory requirements.





### Mitigating Emissions from Marginal Conventional Wells

- In December 2023, EPA and DOE announced a conditional commitment to 14 eligible states for \$350 million.
- States will help oil and gas well owners and operators:
  - voluntarily and permanently reduce methane emissions from lowproducing conventional wells on nonfederal lands and
  - support environmental restoration of well sites.
- Low-producing conventional wells are typically older wells that have decreased production over time while releasing disproportionately high methane emissions.



Source: Omara, M., Zavala-Araiza, D., Lyon, D.R. *et al.* Methane emissions from US low production oil and natural gas well sites. *Nat Commun* 13, 2085 (2022). https://doi.org/10.1038/s41467-022-29709-3



### Oil and Gas Methane Monitoring and Mitigation

- A competitive funding opportunity is expected to open later in 2024.
- A <u>Notice of Intent</u> was released in February 2024 to share preliminary information about this funding opportunity.
- Intent of the competitive funding opportunity:
  - Available to a variety of applicants for the purpose of monitoring and mitigating methane emissions and legacy air pollution from oil and gas assets
  - Accelerate cost reductions and commercial deployment of innovative methane emissions reduction technologies
  - Advance the characterization and reduction of methane emissions by collecting and analyzing multi-scale, measurement-informed data that support environmental justice and worker safety





# New Source Performance Standards (0000b) and Emission Guidelines (0000c)



# New Source Performance Standards (0000b) and Emission Guidelines (0000c)

- Final rule signed December 2023, published March 2024.
- 0000b: Standards to reduce methane and VOCs from new, modified and reconstructed sources.
- OOOOc: Emissions Guidelines: Provide procedures for states to follow as they develop plans to limit methane emissions from existing sources.
  - State plans due 24 months after rule publication
  - 1st time (methane and VOC rules) include existing sources nationwide
- Key features:
  - Leak Detection: Ensures that all well sites, centralized production facilities, and compressor stations are routinely monitored for leaks.
  - Associated Gas: Eliminates routine flaring of methane from new oil wells.
  - Venting: Requires owners and operators to use best management practices to minimize or eliminate venting of emissions from gas well liquids unloading.





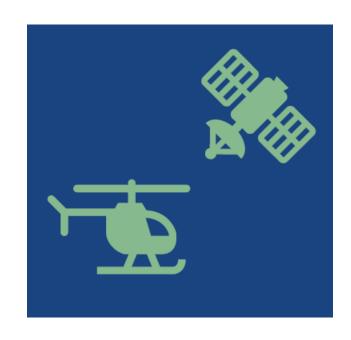




# New Source Performance Standards (0000b) and Emission Guidelines (0000c)

#### Key Feature: Super Emitter Program (SEP)

- Advanced Methane Detection Technologies & Super Emitter Program (SEP)
  - Options for using advanced methane detection technologies to find leaks and emission events through the SEP.
- EPA will have a strong oversight role to ensure the program operates with a high degree of integrity, transparency, and accountability.
- EPA will:
  - Approve third-party notifiers
  - Receive and evaluate third-party data
  - Notify owners and operators
  - Make super emitter data public on a timely basis
  - Only approved remote-sensing technologies like satellites and aerial monitoring will be allowed



https://www.epa.gov/controlling-air-pollution-oil-and-natural-gas-operations/epas-final-rule-oil-and-natural-gas



# GHGRP Subpart W Revisions



### Greenhouse Gas Reporting Program (GHGRP)

- Launched in response to Fiscal Year 2008 Consolidated Appropriations Act under Clean Air Act authority and codified at 40 CFR Part 98
- Annual reporting of greenhouse gas (GHG) data by 41 source categories
- Most facilities compare estimated emissions for the facility to a 25,000 metric tons CO<sub>2</sub> equivalent (CO<sub>2</sub>e) threshold to determine applicability
  - Covers a subset of oil and gas facilities; for example, about half of onshore oil and gas producing wells are subject to GHGRP
- Direct reporting to EPA electronically via EPA electronic GHG Reporting Tool (e-GGRT)



Electronic Greenhouse Gas

Reporting Tool

#### **Production & Processing**

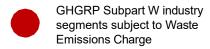
- Onshore Petroleum & Natural Gas Production
- 2. Offshore Petroleum & Natural Gas Production
- 3. Petroleum Refining
- 4. Gathering and Boosting 🖈
- . Gas Processing Plant ★
- 6. Natural Gas Liquids (NGL) Supply

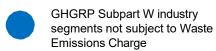
### Natural Gas Transmission & Storage

- 7. Transmission Compressor Stations 🖈
- 8. Underground Storage ★
- 9. Liquified Natural Gas (LNG) Storage
- 10. LNG Import-Export Equipment
- 11. Natural Gas Transmission Pipeline

#### Distribution

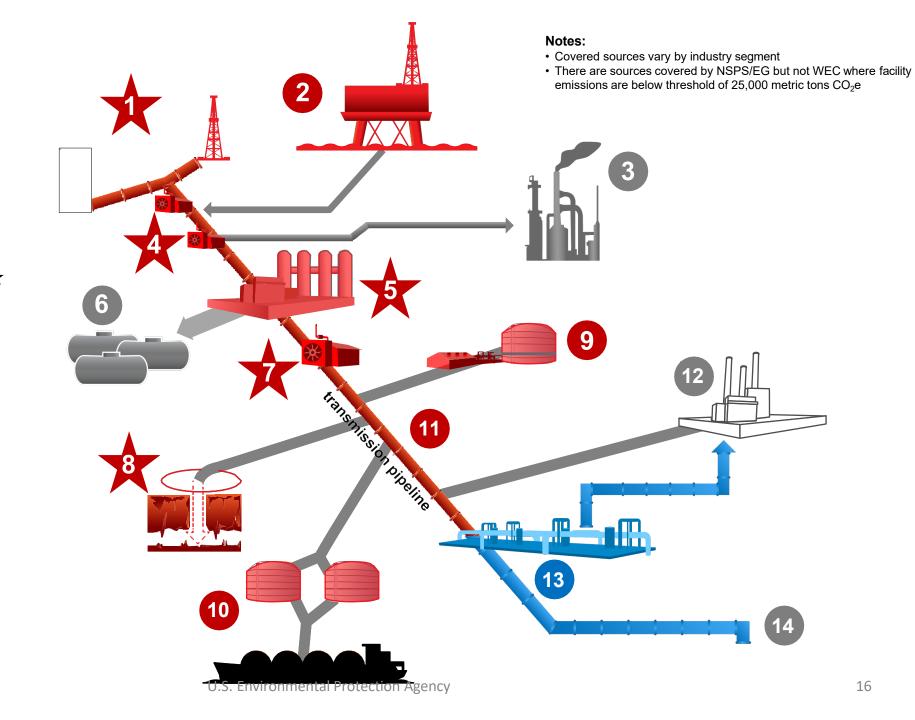
- 12. Large End Users
- 13. Natural Gas Distribution
- 14. Natural Gas & Petroleum Supply to Small End Users







Industry segments subject to final NSPS OOOOb and EG OOOOc



### **GHGRP Subpart W Revisions**

- IRA directed EPA to revise GHGRP regulations for petroleum and natural gas systems facilities (Subpart W) by August 2024 to ensure that reporting is based on empirical data and accurately reflects total methane emissions.
- Proposed revisions include:
  - Additional direct measurement calculation methodologies, including both required measurements for some highly variable sources and some optional direct measurement methodologies
  - Revisions to existing methodologies to require measurement of some related parameters, incorporate the latest data or improve the accuracy of emission calculations
- On August 1, 2023, EPA proposed changes to Subpart W to meet Congress' mandate and expects to finalize the revisions prior to the statutory deadline.





### **GHGRP Subpart W Revisions**

- EPA is also proposing to add emission sources to ensure that Subpart W reflects total methane emissions from the applicable facilities, including:
  - Adding entirely new sources (e.g., 'Other large release events and incorporation of data from remote sensing')
    - The proposed Other Large Release Events source category is aligned with the NSPS/EG Super Emitter Program.
  - Expanding reporting of existing sources to all relevant segments
- EPA is also proposing revisions to improve data verification and transparency, including increasing the granularity of reporting for Onshore Petroleum & Natural Gas Production and Gathering & Boosting
  - Many data elements are proposed to be reported at the well, well site or gathering boosting site level
- EPA proposed that the changes to Subpart W would go into effect for the 2025 reporting year.







# Waste Emissions Charge



### Overview of Waste Emissions Charge in the IRA

- IRA establishes a waste emissions charge (WEC) for methane emissions from applicable facilities that report to Subpart W and that exceed statutorilyspecified waste emissions thresholds.
- Thresholds are calculated using segment-specific methane intensity values set by Congress.

Industry Segment	Industry Segment-Specific Methane Intensity
Onshore petroleum and natural gas production	0.20 percent of natural gas sent to sale from facility; or 10 metric tons of methane per million barrels of oil sent to sale from facility, if facility sends no natural gas to sale
Offshore petroleum and natural gas production	
Onshore petroleum and natural gas gathering and boosting	0.05 percent of natural gas sent to sale from or through facility
Onshore natural gas processing	
Onshore natural gas transmission compression	0.11 percent of natural gas sent to sale from or through facility
Onshore natural gas transmission pipeline	
Underground natural gas storage	
LNG import and export equipment	0.05 percent of natural gas sent to sale from or through facility
LNG storage	



### **WEC Applicability**

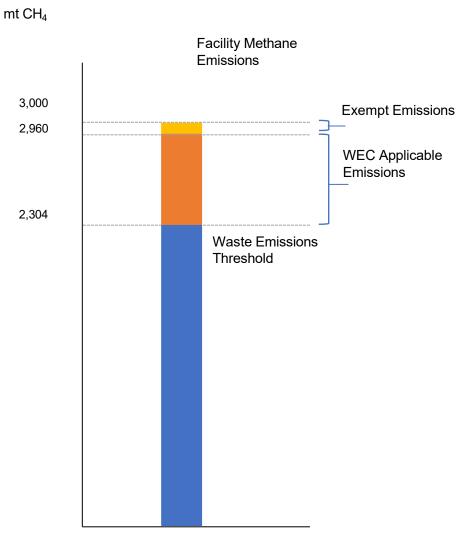
- Subpart W facilities are subject to the WEC if they meet two criteria:
  - 1. Facility emits more than 25,000 metric tons of carbon dioxide equivalent per year to Subpart W
  - 2. Facility is in one of nine Subpart W industry segments (all except distribution)
- If a facility meets both of these criteria, it is a WEC applicable facility and is subject to reporting requirements under the WEC rule, and emissions exceeding WEC thresholds could be subject to charge.
- Waste emissions charge starts at \$900 per metric ton for 2024 emissions and increases to \$1,200 for 2025 and \$1,500 for 2026 and each year thereafter.





### **WEC Calculation and Exemptions**

- The Waste Emissions Charge is only applicable to the methane emissions that exceed the waste emissions threshold.
- Allows for netting of emissions for WEC-applicable facilities under common ownership or control.
- Includes exemptions for:
  - facilities in compliance with regulations under NSPS/EG, provided statutorily-dictated conditions are met;
  - emissions caused by unreasonable delay in environmental permitting of gathering or transmission infrastructure;
  - and emissions from wells plugged in the previous year.
- Subpart W emissions and throughput data are used to calculate the WEC.





### Stay Informed on the Methane Emissions Reduction Program



#### Inflation Reduction Act

Inflation Reduction Act Home
Advancing Environmental
Justice
Delivering Cleaner Air
Tackling Climate Pollution
Methane Emissions
Reduction Program
Financial and Technical
Assistance

Waste Emissions Charge

Revisions to GHGRP

Subpart W

### Methane Emissions Reduction Program

#### On this page:

- Upcoming Events
- Past Program News
- Additional Resources

The Inflation Reduction Act provides new authorities under Section 136 of the Clean Air Act to reduce methane emissions from the petroleum and natural gas sector through the creation of the Methane Emissions Reduction Program. This program will help reduce emissions of methane and other greenhouse gas (GHGs) from the oil and gas sector and will have the co-benefit of reducing non-GHG emissions such as volatile organic compounds and hazardous air pollutants. In keeping with the Administration's Justice40 Initiative [2], the program will

#### Latest Announcements

**CONTACT US** 

- February 9, 2024 –
   EPA and DOE
   Announce Intent to
   Fund Projects to
   Reduce Methane
   Emissions From the
   Oil and Natural Gas
   Sectors
- January 12, 2024 –
   <u>Biden-Harris</u>

  Administration

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If you have questions, please reach out to

merp@epa.gov





### **Methane Emissions Reduction Program**

# Thank you

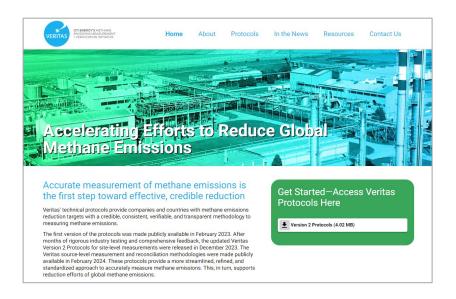
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### Thank You!

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